



SPAIN: PRIOR GUIDANCE TABLES

This document contains three tables. Table 1 provides the net nominal expenditure growth and the corresponding change in the structural primary balance ratio in case of a 4-year adjustment period. It also indicates the impact, if any, of the benchmark and safeguards described in Art. 7, 8 and 6(d) of Regulation (EU) 2024/1263 on top of the requirements based on the Debt Sustainability Analysis (DSA)-based criteria described in Art. 6(a) and (b) of the same Regulation ⁽¹⁾. Table 2 provides the same information as Table 1 in case of a 7-year adjustment period. Finally, Table 3 summarises the main initial conditions and underlying assumptions.

Table 1: Reference trajectory for a plan without extension, Spain

For a plan without extension (4 years) Spain	Average 2025-2028	2025	2026	2027	2028
Net expenditure growth (%)	2.0	2.4	2.0	1.9	1.9
Structural primary balance (% of GDP)	1.3	0.0	0.9	1.7	2.6
Annual change in the structural primary balance (pp. of GDP)	0.86	0.86	0.86	0.86	0.86
of which					
DSA-based criteria	0.86	0.86	0.86	0.86	0.86
Impact of the benchmark and safeguards	0.00	0.00	0.00	0.00	0.00

Note: The colour code for the annual change in SPB is as follows:

- Black normal: requirements complying with the DSA-based criteria;
- Red bold: the deficit benchmark as measured in terms of change in the structural primary balance is binding;
- Yellow background: the deficit benchmark as measured in terms of change in the structural balance is binding;
- Black bold: the debt sustainability safeguard is binding;
- Blue italics: the deficit resilience safeguard is binding.

⁽¹⁾ By construction, the reference trajectory is in line with the no-backloading principle as described in Art. 6(c) of Regulation (EU) 2024/1263.

Table 2: Reference trajectory for a plan with extension, Spain

For a plan with extension (7 years) Spain	Average 2025-2028	Average 2025-2031	2025	2026	2027	2028	2029	2030	2031
Net expenditure growth (%)	2.9	2.8	3.2	2.8	2.7	2.7	2.7	2.6	2.5
Structural primary balance (% of GDP)	0.4	1.2	-0.3	0.2	0.7	1.2	1.7	2.2	2.7
Annual change in the structural primary balance (pp. of GDP)	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
of which									
DSA-based criteria	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50	0.50
Impact of the benchmark and safeguards	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00	0.00

Note: The colour code for the annual change in SPB is as follows:

- Black normal: requirements complying with the DSA-based criteria;
- Red bold: the deficit benchmark as measured in terms of change in the structural primary balance is binding;
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- Black bold: the debt sustainability safeguard is binding;
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Table 3: Main budgetary, macroeconomic and financial variables, Spain

Budgetary variables: initial conditions	2023	2024
Government budget balance (% of GDP)	-3.6	-3.0
Government debt (% of GDP)	107.7	105.5
Net expenditure growth (%)	6.1	3.8
Structural primary balance (% of GDP)	-1.6	-0.8

Main assumptions for a plan without extension (4 years)	Assumption	Period
Change in the cost of ageing (pp. of GDP)	2.0	2028-2038
Stock-flow adjustment (% of GDP)	0.1	2025-2038 average
Real GDP growth (%)	1.3	2025-2038 average
Inflation (change in the GDP deflator, %)	2.5	2025-2038 average
Nominal implicit interest rate (%)	3.1	2025-2038 average

Main assumptions for a plan with extension (7 years)	Assumption	Period
Change in the cost of ageing (pp. of GDP)	2.1	2031-2041
Stock-flow adjustment (% of GDP)	0.1	2025-2041 average
Real GDP growth (%)	1.3	2025-2041 average
Inflation (change in the GDP deflator, %)	2.4	2025-2041 average
Nominal implicit interest rate (%)	3.3	2025-2041 average